TRANSPARANCIES

For 100% Colour Use Program

Dr. WIWAT ROJANARITHYAKORN
PROGRAMME

THE MEETING WITH PROVINCIAL AND MUNICIPAL GOVERNORS ON THE HIV/AIDS PROBLEM TO BE HELD ON 20TH November, 1999
SUNWAY HOTEL, PHNOM PENH

MEETING AGENDA

Morning

7h.00-7h.40 : - Distinguished guests’ arrival
7h.40-8h.00 : - Presiding Board Members’ arrival
8h.00-8h.05 : - Moderator announces the National anthem
8h.05-8h.25 : - Opening speech by H.E. Tol Lah, Deputy Prime Minister, Minister of Education, Youth and Sports and Chair of National AIDS Authority (NAA) of Cambodia
8h.25-8h.40 : The Video presentation on the message of Samdech HUN SEN, Prime Minister :
   1- At the 1st National Conference on HIV/AIDS.
   2- At the 5th International Congress on HIV/AIDS in Asian and Pacific.
8h.40-9h.15 : - Presentation of RE Dr. DY NARONG KITH, Minister, Permanent Vice-Chair of National AIDS Authority (NAA) of Cambodia :
   - Organigram and term of reference of National AIDS Authority.
   - The three main strategies for HIV/AIDS response.
9h.15-9h.30 : - Tea / coffee and soft drink break.
9h.30-10h.00: - Presentation of H. E. Dr. LY PO, Assistant Vice-Chair of National AIDS Authority (NAA) on strengthening the Provincial HIV/AIDS Committees and Secretariats of NAA.
10h.00-10h.15 : - Impression of H.E. Dr. LNG PHIRUN, Secretary of State of Public Health on the support of Ministry of Public Health for the three main strategies of National AIDS Authority.

10h.15-10h.30 : - Impression of Dr. SENG SUT WANTA, Deputy Director of the National Center for HIV/AIDS, Dermatology and STD's (NCHADS) on the role of Ministry of Public Health for the three main strategies of National AIDS Authority.

10h.30-10h.50 : - Presentation of H.E. Dr. TIA PHALLA, Secretary General of National AIDS Authority for 100% condom use programs.

Afternoon

2h.30-3h.15 : - The video Presentation on the experience of the Pilot project about 100% condom use program in Sihanoukville.

3h.15-3h.30 : - Impression of H.E. SUN HENG, The 3rd Deputy Governor of Prey Veng Province.

3h.30-3h.45 : - Tea / coffee and soft drink break.

3h.45-4h.00 : - Impression of H.E. SBORNG SARATH, the 3rd Deputy Governor of Sihanoukville.

4h.00-4h.15 : - Impression of Ph. KIV BUN SANY, Sihanoukville Health Department Director.

4h.15-5h.00 : - Open discussions
               - Opinions of meeting members

5h.00-5h.30 : - Recommendations.
KINGDOM OF CAMBODIA
Nation       Religion       King

Royal Government of Cambodia
No: 66 Sar Chor Nor

To

Excellencies, Delegates of the Royal Government
and Governors of Provinces and Municipalities

Having observed that HIV/AIDS continues to spread in alarming rate in Cambodia. Knowing that it is important to raise awareness of people regarding HIV/AIDS. However in some place and some milieu this intervention is not yet efficient. Meanwhile, we are piloting 100% Condom Use Program in Sihanoukville which is giving a good result. The Royal Government of Cambodia and the National AIDS Authority believe that 100% Condom Use Program is an efficient measure that we need to find logistic and budget support for this program.

The Royal Government of Cambodia would like to inform Excellencies, Delegates of the Royal Government and Governors of all Provinces and Municipalities to pull potential resources to support 100% Condom Use Program.

We all have the responsibility to educate and to inform people about HIV/AIDS. If HIV/AIDS continues to increase in some particular province or municipality, the social and economic impact will affect the whole country.

From this above mentioned information, I would like to ask Excellencies, Delegates of the Royal Government and Governors of all Provinces and Municipalities to manage to efficiently implement what has been stated earlier.

Phnom Penh, 14th October 1999

PRIME MINISTER

Copy for

- Cabinet of His Royal Higness the King the King       Signature
- Secretariat of the Senat
- Secretariat of the National Assembly       HUN SEN
- All Ministries and Institutions
- National AIDS Authority
- Document and Archives
First of all, I would like to express my thanks to the Organizing Committee of the 5th ICAAP which will be held in Kuala Lumpur from 23-27 October 1999, for giving me this opportunity to address some issue concerning AIDS in Cambodia.

Currently and in the near future, AIDS in becoming an urgent priority for all countries regardless of their status of development - or people are poor of rich - and regardless of their sex. For Cambodia - which is an object affected by the natural change - this society should not be passive to this issue. If no actions have been taken in this regard, we just could not imagine how much damage we will be facing with this AIDS disease. Fight against should be started from preventing this disease to spread further. This activity will take a lot of time in order to reach the stage that can actually contain the spread of HIV.

Cambodia has a population of 11.5 million people out if which about 200,000 are infected by infected by HIV. Furthermore, we are very concern about our young people who are become the target of this disease. We feel so sorry for all the women who have been infected with this deadly disease by their husband. Infants and children, who are going to be the future pillars of this nation, a good promotion of them will be suffering the same fate like their mother too.

AIDS is just like a mine which has its life. If AIDS is still alive, then the spread will keep going. This would mean the end of the entire world. AIDS kills people with is beauty. AIDS is the real disaster.

The Royal Government of the Cambodia has established the " National AIDS Authority " of which the role is to fight - in a multi-sectoral manner which involvement of all levels from top to bottom - against AIDS. For Cambodia, its culture and its Buddhism region which have been respected by more than 90% of its people will not create an obstacle to the fight against AIDS. However the national culture and the religion are playing an active roles (and are being considered as a strong point) in the response to the spread of HIV/AIDS. Regardless of the legal status of the commercial sex activities, what we should do is to provide care and services as well as education on order to contain the spread of HIV/AIDS. We should also take care of AIDS patients and to keep them within the society but not to neglect them. These are the major tasks that the national should pursue further.

I believe that unless everyone of us fully understands about AIDS and everyone of us contributes to obstruct the spread of HIV/AIDS then there will be a country-wide movement of prevention against HIV/AIDS disease which has no treatment. Taking this precious opportunity, on behalf of the Royal Government of Cambodia and on behalf of myself, I would like to appeal to all citizen to learn and understand about AIDS and contribute to the fight against AIDS and the victory or the loss of this battle will mean the victor or loss of the future of Cambodia.

I would like to appeal to the International Community, the regional community to continue to assist Cambodia in the fight against AIDS and to prevent further spread of HIV. May I
also request that all lessons learned be shared in order to improve and to control HIV/AIDS. To control HIV/AIDS effectiveness we need individuals, families, and the communities.

Regardless of how bad and how powerful HIV/AIDS is we are still hoping that we can control it.

With this hope the Royal Government of Cambodia would like to send to this International Congress wishes and appreciation to all activities supported by this HIV Congress in this Asia and Pacific region.
NATIONAL POLICY ON

100% CONDOM USE IN THE KINGDOM OF CAMBODIA

Introduction

The Government of Cambodia realizes that HIV/AIDS is an urgent priority because this disease is causing an increasing public health, economic and social problem for the whole country.

The main route of transmission of HIV/AIDS is occurring through sexual intercourse between men and women. Men play the bridging role by infecting their wives, babies and other partners where they get from HIV infected women.

Since HIV/AIDS has transmitted in an alarming rate, the main strategy to response to the epidemic is to prevent people from getting infected because so far there is no cure for this disease.

The 100% condom use is promulgated as a national policy and shall be applied in all brothels and sex establishment to ensure the safety of sex services.

NATIONAL POLICY ON 100% CONDOM USE

1- The authorities of the Municipality of Phnom Penh and provinces must have responsibilities to manage and control all places providing sex services.

2- All entertainment places providing sex services and other services related to sex are obliged to apply 100% condom use without exception.

3- Local authority, local concerned agencies and local health care workers have the direct responsibility to manage and control all sex establishments providing sex services.

4- At Municipal and provincial levels, the authority has duty to coordinate and collaborate the application the 100% condom use policy, to monitor and to evaluate it in their area of responsibility. Municipal and provincial authorities should

   • manage to provide STDs (sexually transmitted diseases) services
   • raise the awareness of at risk people and general population on HIV/AIDS through all means of communication to ensure the change of behaviors leading to HIV/AIDS infection.
   • assure that condoms are available, affordable and accessible outside and inside all sex establishments.

5- The National AIDS Authority, concerned ministries, Municipal and Provincial AIDS Committees must closely collaborate with all Government institutions, International Organizations, NGOs, religious groups and other agencies working on HIV/AIDS in the Kingdom of Cambodia to ensure the effectiveness and the sustainability of the application of National Policy on 100% condom use.

6- Report of all activities responding to HIV/AIDS and the situation of this disease should be done monthly, quarterly and yearly:

   • from Provincial and Municipal AIDS Secretariats of the Municipality of Phnom Penh and Provinces to their respective Municipal and Provincial AIDS Committees.
   • from Municipal and Provincial AIDS Committees to the National AIDS Authority to compile the report for the Prime Minister.
MINISTRY OF INTERIOR
KINGDOM OF CAMBODIA
Sihanoukville Municipality City Hill
NATION RELIGION KING
No. 104

REGULATION ON ONE HUNDRED PER CENT CONDOM USE IN SIHANOUKVILLE

THE GOVERNOR OF SIHANOUKVILLE

The authority of Sihanoukville would like to issue the following regulation:

1. The Provincial AIDS Committee and the Provincial Health Department have to educate the general public about the seriousness and impact of the HIV/AIDS epidemic and advise people to protect themselves by avoiding extramarital sex or using condom whenever they have such sex. This measure is to ensure their safety during sexual intercourse.

2. The 100 Per Cent Condom Use Program has to be implemented in the whole Province of Sihanoukville in order to ensure the safety of people while having sexual intercourse within commercial sex establishments including brothels, hotels, guest houses, night clubs and karaoke. It means that condom has to be always used while having extramarital sex.

3. All involved institutions will use administrative measures to ensure active participation in these measures. The local authority will establish a monitoring committee of the 100 Per Cent Condom Use Program whose members comprise the concerned institutions in order to implement this regulation.

4. The Authority of Sihanoukville will issue administrative measures to ensure that the 100 Per Cent Condom Use Program will be successfully implemented. These measures may include closure of sex establishments, or punishment of individuals who do not follow this regulation.

5. All the people involved in the sex trade have to comply with this regulation, and seriously participate in this program.

6. The authorities of Sihanoukville and all concerned institutions have to cooperate with the Monitoring Committee in order to enforce the administrative measures towards people who do not comply with this regulation.

7. The 100 Per Cent Condom Use Program will go into effect from 10 October 1998.

8. The Monitoring Committee has to submit monthly report to the Government, and solve any problem which occur:

9. This regulation will go into effect from the day of my signature.

Sihanoukville, 10 October 1998

for the Governor
Signature and Seal

H. E. Khim Bo
The First Deputy Governor
Prevalence Rates of HIV Infection

Among Sex Workers in Some Selected Countries in Asia

<table>
<thead>
<tr>
<th>Country</th>
<th>Sex Worker General</th>
<th>Population</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cambodia</td>
<td>6-64</td>
<td>2.8</td>
</tr>
<tr>
<td>Thailand</td>
<td>27</td>
<td>2.1</td>
</tr>
<tr>
<td>India: Bombay</td>
<td>51</td>
<td>1.0</td>
</tr>
<tr>
<td>Tamil Nadu</td>
<td>30</td>
<td>1.0</td>
</tr>
<tr>
<td>Myanmar</td>
<td>26</td>
<td>1.9</td>
</tr>
</tbody>
</table>
Percentage of Direct and Indirect Sex Workers in "Thailand,

1971 - 1994
THE 100 PERCENT CONDOM PROGRAMME

GOAL

To prevent heterosexual transmission of HIV among commercial sex workers and their clients.

This will result in further prevention of HIV transmission in the general population.

OBJECTIVE

To increase the use of condoms in these establishments to 100%.
THE 100 PERCENT CONDOM PROGRAMME

MAIN STRATEGY

To gain the cooperation of the government authorities and owners of all sex establishments in order to instruct or require the prostitutes to use condoms in all sexual encounters.

If their customers refuse to use condoms, they are urged to withhold services and refund those customers’ money.

The measures must be taken by all sex establishments so that sex seekers will not be able to purchase sex services, without using condoms.
THE 100 PERCENT CONDOM PROGRAMME

IMPLEMENTATION

1. Meeting of the provincial AIDS committee to present the plan, to delegate jobs, and to initiate the programme.

2. Holding a meeting between the AIDS committee and the owners of all sex establishments (both direct and indirect types) to declare the initiation of the 100% condom programme.

3. Logistic supports (condoms, lubricants, STD treatment and care).

4. Monitoring and evaluation of the programme.

5. Management of unco-operative sex establishments.
METHODS TO INVESTIGATE CONDOM USE

1. Interviewing men attending STD clinics

2. Using information from STD contact notification forms sent from VD clinics outside the province

3. Sending volunteers to ransomly check sex workers ("spy") within the local sex establishments

4. Observing STD infections among sex workers receiving routine examination

5. Checking the number of condoms supplied to each sex establishment
STRATEGIES

1. The owners of all sex establishments are educated about the severity of AIDS, the current AIDS situation, and problems associated with the control.

2. The owners are encouraged to cooperatively prevent AIDS by instructing or ordering their sex-workers to use condoms in all sexual encounters.

   If their customers refuse to use condoms, they will receive no service and their money will be refunded.

3. All sex establishments will be managed to adhere to the same AIDS control policy (100% condom use) so that sex seekers will not be able to purchase sex service without condom use in any sex establishment.
THE 100 PERCENT CONDOM PROGRAMME

PROGRAMME EVALUATION
1. The prevalence of STD

2. Prevalence of HIV infection in different target population (sentinel surveillance)

3. KABP surveys on attitude and practice relating to condom use

4. Number of condoms supplied to sex establishments and surveys to determine percentage of condom use among sex workers
The rate of condom use in sex establishments and the incidence of major sexually transmitted diseases in Thailand, 1989-1997

<table>
<thead>
<tr>
<th>Year</th>
<th>Rate of Condom Use</th>
<th>Incidence of STD</th>
<th>No. of cases</th>
<th>Rate per 1,000</th>
</tr>
</thead>
<tbody>
<tr>
<td>1987</td>
<td>na.</td>
<td></td>
<td>410,406</td>
<td>7.69</td>
</tr>
<tr>
<td>1988</td>
<td>na.</td>
<td></td>
<td>383,163</td>
<td>7.04</td>
</tr>
<tr>
<td>1989</td>
<td>14%</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>(Jan)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1989</td>
<td>25%</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>(Jun)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1989</td>
<td>50%</td>
<td></td>
<td>361,229</td>
<td>6.50</td>
</tr>
<tr>
<td>(Dec)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1990</td>
<td>56%</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>(Jun)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1990</td>
<td>65%</td>
<td></td>
<td>252,263</td>
<td>4.48</td>
</tr>
<tr>
<td>(Dec)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1991</td>
<td>73%</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>(Jun)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1991</td>
<td>84%</td>
<td></td>
<td>182,024</td>
<td>3.21</td>
</tr>
<tr>
<td>(Dec)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1992</td>
<td>90%</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>(Jun)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1992</td>
<td>93%</td>
<td></td>
<td>119,752</td>
<td>2.07</td>
</tr>
<tr>
<td>(Dec)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1993</td>
<td>94%</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>(Jun)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1993</td>
<td>95%</td>
<td></td>
<td>94,500</td>
<td>1.64</td>
</tr>
<tr>
<td>(Dec)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1994</td>
<td>92%</td>
<td></td>
<td>66,102</td>
<td>1.13</td>
</tr>
<tr>
<td>(Jun)</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1995</td>
<td>na.</td>
<td></td>
<td>42,983</td>
<td>0.73</td>
</tr>
<tr>
<td>1996</td>
<td>na.</td>
<td></td>
<td>29,362</td>
<td>0.49</td>
</tr>
<tr>
<td>1997</td>
<td>na.</td>
<td></td>
<td>22,765</td>
<td>0.38</td>
</tr>
</tbody>
</table>

Remark: na. = not available

Source: Rate of condom use: Epidemiology Division, Ministry of Public Health.
STD incidence: Venereal Disease Division. Department of Communicable Disease Control.
THE 100 PERCENT CONDOM PROGRAMNEE

PROGRAMME MONITORING

Three responsible sectors:

A. Health sector
   1) STD services
   2) Condom supply
   3) Health education and information to target groups
   4) Collecting data on condom use from STIR clients and sex workers
   5) Reporting of non-cooperative sex establishments to the police

B. Police sector
   Management of non-cooperative sex establishments

C. Local administration sector
   Coordination between the government sectors and the owners of sex establishments
THE 100 PERCENT CONDOM PROGRAMME

SUCCESS OF THE PROGRAMME

1. Marked increase in condom use

2. Marked decrease in STD incidence

3. Stabilization of HIV prevalence in sexual risk groups

4. Change in attitude of sex workers and owners of sex establishments concerning HIV prevention

5. Sex seekers are protected from HIV and STD infections

6. More budget could be allocated for activities other than condom promotion
KEY ELEMENTS OF SUCCESS

The 100% Condom Programme

1. High level commitment
2. Reduction of political, social and legal barriers
3. Participation and coordination of all responsible parties
4. Good STD programme
5. Facilitative social pattern of the target populations, i.e. sex workers and owners of sex establishments
6. Efficient condom promotion program as well as logistic management, adequate supply and quality control
7. Benefit sharing nature of the programme (win-win situation)
8. Lack of effective alternative strategies
TWO MILLION HIV INFECTIONS PREVENTED IN THAILAND: ESTIMATE OF THE IMPACT OF INCREASED CONDOM USE

"Although results are preliminary, they suggest that the 100% Condom Programme adopted by the Thai government may have already prevented more than 2 million HIV infections in Thailand. Prevention programs must continue to encourage condoms use in all sexual contacts between commercial sex workers and their clients."
100% Condom Programme

Samut Sakhon Province

Prevalence of STD in sex workers

<table>
<thead>
<tr>
<th>Month</th>
<th>Examined STD infected</th>
</tr>
</thead>
<tbody>
<tr>
<td>Apr</td>
<td>356</td>
</tr>
<tr>
<td>May</td>
<td>135</td>
</tr>
<tr>
<td>Jun</td>
<td>48</td>
</tr>
<tr>
<td>Jul</td>
<td>870</td>
</tr>
<tr>
<td>Aug</td>
<td>998</td>
</tr>
<tr>
<td>Sep</td>
<td>992</td>
</tr>
</tbody>
</table>

Examined STD infected 1991

Source: Samut Sakhon Health Office
100% CONODOM PROGRAMME
SAMUT SAKHON PROVINCE

Percent STD Positive

PREVALENCCE OF STD IN PROSTITUTES
HIV-1 Seroprevalence Among Young Thai Men
Entering the Royal Thai Army Nov. 89 – Nov. 96

RATE (per cent)

Source: The Armed Forces Research Institute of Medical Sciences
Projection of Current and Cumulative number of HIV infections in Thailand, 1987-2000

Source: The NESDB Working Group, November 1994

AIDS Situation
# RESULTS OF ROUTINE CONDOM PROMOTION

For a city with 1,000 sex workers. Suppose each worker has 1 customer per night

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>No. of customers</td>
<td>1,000</td>
<td>1,000</td>
<td>1,000</td>
</tr>
<tr>
<td>Prevalence of HIV in sex workers</td>
<td>2%</td>
<td>5%</td>
<td>25%</td>
</tr>
<tr>
<td>No. of customers of infected workers</td>
<td>20</td>
<td>50</td>
<td>250</td>
</tr>
<tr>
<td>% of condom use</td>
<td>5%</td>
<td>10%</td>
<td>50%</td>
</tr>
<tr>
<td>No. of customers exposed to HIV</td>
<td>19</td>
<td>45</td>
<td>125</td>
</tr>
<tr>
<td>If 3 customers per night, then exposed</td>
<td>57</td>
<td>135</td>
<td>375</td>
</tr>
<tr>
<td>If 0.5 customer per night, exposed =</td>
<td>9.5</td>
<td>22.5</td>
<td>625</td>
</tr>
</tbody>
</table>
Number of Sex Workers in Thailand, 1971 - 1994

Number

Year

[Bar chart showing the number of sex workers from 1971 to 1994, with shaded bars indicating direct and indirect sex workers.]
LIST OF INTERVENTIONS TO PREVENT
SEXUAL TRANSMISSION OF AIDS IN THAILAND

1. Legal closure of sex establishments.

2. Health education.

3. Prevention of promiscuity and reduce visits
to sex establishments.

4. Regular health check of sex workers.

5. HIV free certificate.


7. Training sex workers for alternative
profession.

8. Case finding, counselling, contact tracing.


10. Routine condom promotion.

11. 100% condom programme.
100% CONDOM USE PROGRAM

IN CAMBODIA

Presented by Dr. TIA PHALLA, Secretary General of the National AIDS Authority

OUTLINES OF THE PRESENTATION

RATIONAL

COMPONENTS OF THE PROGRAM
TIMING OF ACTIVITIES
SIHANOUKVILLE: A LESSON LEARNT
- Administration and demography
- Geography
- Population movement
- Direct and indirect sex services
- HIV prevalence data
- Sequences of activities
- Achievements and results
- Problems
- Key factories
## Situation of HIV/AIDS in Asia and the Pacific at the end of 1998

<table>
<thead>
<tr>
<th>Country</th>
<th>Estimated Number of Infected persons</th>
<th>Proportion of Adults Infected</th>
</tr>
</thead>
<tbody>
<tr>
<td>Cambodia</td>
<td>18,000</td>
<td>3.7</td>
</tr>
<tr>
<td>Thailand</td>
<td>74,000</td>
<td>2.14</td>
</tr>
<tr>
<td>Myanmar</td>
<td>447,000</td>
<td>1.87</td>
</tr>
<tr>
<td>India</td>
<td>4,900,000</td>
<td>0.98</td>
</tr>
<tr>
<td>Malaysia</td>
<td>45,000</td>
<td>0.35</td>
</tr>
<tr>
<td>Nepal</td>
<td>34,000</td>
<td>0.33</td>
</tr>
<tr>
<td>Viet Nam</td>
<td>80,000</td>
<td>0.2</td>
</tr>
<tr>
<td>Papua New Guinea</td>
<td>4,400</td>
<td>0.19</td>
</tr>
<tr>
<td>Singapore</td>
<td>3,800</td>
<td>0.18</td>
</tr>
<tr>
<td>Australia</td>
<td>10,800</td>
<td>0.11</td>
</tr>
<tr>
<td>Hong Kong (China)</td>
<td>3,400</td>
<td>0.099</td>
</tr>
<tr>
<td>China</td>
<td>400,000</td>
<td>0.09</td>
</tr>
<tr>
<td>Philippines</td>
<td>27,000</td>
<td>0.80</td>
</tr>
<tr>
<td>Sri Lanka</td>
<td>7,000</td>
<td>0.07</td>
</tr>
<tr>
<td>New Zealand</td>
<td>1,200</td>
<td>0.06</td>
</tr>
<tr>
<td>Indonesia</td>
<td>60,000</td>
<td>0.05</td>
</tr>
<tr>
<td>Laos</td>
<td>1,200</td>
<td>0.05</td>
</tr>
<tr>
<td>Bangledesg</td>
<td>23,000</td>
<td>0.04</td>
</tr>
<tr>
<td>South Korea</td>
<td>3,400</td>
<td>0.01</td>
</tr>
<tr>
<td>Japan</td>
<td>7,300</td>
<td>0.01</td>
</tr>
<tr>
<td>Total</td>
<td>6,978,500</td>
<td></td>
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</tbody>
</table>
RATIONAL

IN THE PAST 9 YEARS A JOIN ACION BETWEEN GOs, NGOS AND DONORS FOR HEALTH EDUCATION ENOUGH TO COPE WITH THE EPIDEMIC:

TO OUR MESSAGE: "BE FAITHFUL TO YOUR SPOUSE"
20,000 men are buying sex each day

TO OUR MESSAGE: "ALWAYS USE CONDOM WHENEVER YOU HAVE AN ETRAMARITAL SEX"
only 53% of brothel based sex workers use consistently condom

Source: Dr Wiwat R. Thailand
### Rational Strategy for HIV/AIDS Prevention in Cambodia

#### Table 1
<table>
<thead>
<tr>
<th>Group</th>
<th>Number</th>
<th>HIV+</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sex Workers</td>
<td>20,000</td>
<td>8,000</td>
</tr>
<tr>
<td>Men</td>
<td>2,700,000</td>
<td>114,000</td>
</tr>
<tr>
<td>Housewives</td>
<td>2,900,000</td>
<td>58,000</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th></th>
<th>Sex per Day</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sex Workers</td>
<td>20,000</td>
</tr>
<tr>
<td>Men</td>
<td>200,000</td>
</tr>
</tbody>
</table>

#### Table 2
<table>
<thead>
<tr>
<th>Group</th>
<th>Number</th>
<th>HIV+</th>
</tr>
</thead>
<tbody>
<tr>
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<td>20,000</td>
</tr>
<tr>
<td>Men</td>
<td>200,000</td>
</tr>
</tbody>
</table>
ROTIONAL

<table>
<thead>
<tr>
<th></th>
<th>1992</th>
<th>1999</th>
<th>1999</th>
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<tbody>
<tr>
<td>NUMBER OF SEX WORKERS</td>
<td>1,000</td>
<td>1,000</td>
<td>1,000</td>
</tr>
<tr>
<td>HIV+ RATE</td>
<td>9%</td>
<td>57%</td>
<td>57%</td>
</tr>
<tr>
<td>CONDOM USE RATE RATE</td>
<td>10%</td>
<td>50%</td>
<td>85%</td>
</tr>
<tr>
<td>AVERAGE CLIENTS IN A DAY</td>
<td>3</td>
<td>3</td>
<td>3</td>
</tr>
<tr>
<td>NUMBER OF MEN INFECTION IN A DAY</td>
<td>243</td>
<td>855</td>
<td>256</td>
</tr>
</tbody>
</table>
COMPONENTS OF THE PROGRAM

TARGET GROUPS

<table>
<thead>
<tr>
<th>Interventions</th>
<th>Registration</th>
<th>Sensitization</th>
<th>Information</th>
<th>Peer</th>
<th>Education</th>
<th>STD Services</th>
<th>Condom</th>
</tr>
</thead>
<tbody>
<tr>
<td>Owners/Coordinators</td>
<td>0</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sex Workers</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
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<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sex Workers</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Police</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Military</td>
<td></td>
<td></td>
<td></td>
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<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Deminers</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Fishermen</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>General Population</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td></td>
</tr>
</tbody>
</table>

TUNING OF ACTIVITIES

- Meeting with owners, sex workers
- Sensitization
- Issuing the decree
- Contract with owners
- Monitoring
- First warning
- Social and geo mapping
- Issuing regulation about closure
- Meeting with owners
- Closure
- Launching
- Information from the Municipality
- Regular meeting of 100% condom use monitoring committee
## MONITORING SHEET OF 100% CONDOM USE PROGRAM

<table>
<thead>
<tr>
<th>Branch</th>
<th>Client</th>
<th>Reported</th>
<th>Date</th>
<th>Client</th>
<th>Branch</th>
<th>Reported</th>
<th>Date</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### INFORMATION FROM BROTHELS

<table>
<thead>
<tr>
<th>Round</th>
<th>From to</th>
<th>Round</th>
<th>From to</th>
<th>Round</th>
<th>From to</th>
<th>Round</th>
<th>From to</th>
<th>Round</th>
<th>From to</th>
<th>Round</th>
<th>From to</th>
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</thead>
<tbody>
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</tr>
</tbody>
</table>

---

**100% CONDOM USE PROGRAM IN SIHANOUKVILLE**
GEOGRAPHY OF SHANGOUVILLE

TOTAL AREA: 1,283 km²

- MOUNTAINS & FOREST: 89,000 hectares
- ARABLE LAND: 22,672 hectares
- VACANT LAND: 12,230 hectares
- LAND FOR HOUSING: 4,405 hectares
- BEACH: 93 km

ADMINISTRATION AND DEMOGRAPHY

Total population: 139,370

- Districts: 3
- Communes: 21
- Villages: 82
- Groups: 1072
- Number of families: 24,364
## REPORT ABOUT 100% CONDOM USE PROGRAM

<table>
<thead>
<tr>
<th>Province</th>
<th>District</th>
<th>Commune</th>
<th>Village</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Name of owner</th>
<th>Contract</th>
<th>Name of assistant</th>
<th>Contact</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>ROUND</td>
<td>ROUND</td>
</tr>
<tr>
<td></td>
<td></td>
<td>ROUND</td>
<td>ROUND</td>
</tr>
<tr>
<td>Name of sex workers</td>
<td>ID Number</td>
<td>Date</td>
<td>Leaving on</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Name of the establishment</th>
<th>Number of sex workers</th>
</tr>
</thead>
</table>

**Type of establishments**

<table>
<thead>
<tr>
<th>Province</th>
<th>Ba: Ba Category I: 0% to 10%</th>
</tr>
</thead>
<tbody>
<tr>
<td>District</td>
<td>Be: Beer Company Category II: 10% to 20%</td>
</tr>
<tr>
<td>Commune</td>
<td>Br: Brothel Category III: More than 20%</td>
</tr>
<tr>
<td>Village</td>
<td>K: Karaoke</td>
</tr>
</tbody>
</table>

Establishments Ba, Be, Br, K, D, M, S, D: Discotheque

Other......................M: Massage

S: Snooker

**Name of the establishment:**

---

**REPORT ABOUT 100% CONDOM USE PROGRAM**

<table>
<thead>
<tr>
<th>Name of owner</th>
<th>Contact</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>ROUND</td>
</tr>
<tr>
<td></td>
<td>ROUND</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Name of assistant</th>
<th>Contact</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>ROUND</td>
</tr>
<tr>
<td></td>
<td>ROUND</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Number of sex workers</th>
<th>Number of sex workers coming to STD clinic</th>
</tr>
</thead>
<tbody>
<tr>
<td>% of sex workers gone to STD clinic</td>
<td>Number of former sex workers having STD</td>
</tr>
</tbody>
</table>

% of former sex workers having STD

<table>
<thead>
<tr>
<th>Date for out reach education</th>
<th>Number of condom used</th>
</tr>
</thead>
</table>

Classification
## POPULATION MOVEMENT

<table>
<thead>
<tr>
<th>PORT ACTIVITIES</th>
<th>Number of International ships</th>
<th>Tonnage of goods (in Ton)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1996</td>
<td>680</td>
<td>137,404</td>
</tr>
<tr>
<td>1997</td>
<td>784</td>
<td>124,233</td>
</tr>
<tr>
<td>1998</td>
<td>649</td>
<td>154,127</td>
</tr>
</tbody>
</table>

FISHERMEN: 4,000

TOURISTS: 28,000 IN A MONTH (From overseas: 700-800)

## DIRECT SEX SERVICES

BROTHELS: 85
- Mittapheap: 72
- Prey Nop: 7
- Stung Hao: 6

DIRECT SEX WORKERS: 528
- Mittapheap: 490
- Prey Nop: 20
- Stung Hao: 18
INDIRECT SEX SERVICES

- Indirect Sex Establishments: 60
  - Hotels: 34
  - Guest houses: 14
  - Massage: 3

- Indirect Sex Workers: 162
  - Bar girls: 70
  - Beer girls: 92
HIV PREVALENCE RATE AMONG DIFFERENT GROUPS IN 1998

![Bar graph showing HIV prevalence rates in Cambodia and Sihanoukville for different groups in 1998.](image)

**ACHIEVEMENTS & RESULTS**

1. Strong advocacy from the Authorities for the HIV/AIDS Program
   - break down legal, social, cultural barriers,
   - acknowledging prostitution,
   - advocate for strong public action to make sex services safe.

2. Having a common policy to deal with HIV/AIDS and prostitution
ACHIEVEMENT & RESULTS

3- Establishment of the network:

- 100% Condom Use Monitoring Committee,
- Technical Working Groups at Village, Commune and District level,
- Set up STD clinics,
- Establish relationship with brothel owner through outreach activities.

ACHIEVEMENT & RESULTS

3- Outreach education to sex workers.
4- Set up meetings with brothel owners.
5- Issuing decree and regulation related
6- Put all health education materials, decree and regulations related to 100% Condom Use Program to all sex establishments.
7- Monitoring condom use.
ACHIEVEMENT & RESULT

FROM JANUARY TO JULY 1999

<table>
<thead>
<tr>
<th>Groups</th>
<th>Target</th>
<th>Check Up</th>
<th>Treatment</th>
</tr>
</thead>
<tbody>
<tr>
<td>SEX WORKERS</td>
<td>2808</td>
<td>2401</td>
<td></td>
</tr>
<tr>
<td>MEN</td>
<td>219</td>
<td>219</td>
<td></td>
</tr>
<tr>
<td>HOUSEWIVES</td>
<td></td>
<td>1482</td>
<td></td>
</tr>
</tbody>
</table>
BROBLEMS
- Different context:
  With family planning.
- Working definitions of decentralization, of transparency, flexibility, cooperation..
- Resources: logistic, human, technical, financial.
-Only in SIHANOUKVILLE: Each month:
  - around 100 new sex workers are coming.
  - 28,000 people are coming.
- NGOs and donors should be convinced to join hands with the Program.
- More with the Program, Authority.
- Some high risk groups men like fishermen need to be out reached.
KEY FACTORS

BACKGROUND KNOWLEDGE ALONE IS NOT ENOUGH FOR BEHAVIOUR CHANGE. THERE IS A NEED TO SET A NORM.
- Set the regulation: registration, regular STD check up, warning, closure.
- Set up committee.
- Provide services.
- Inform people.
- Monitor activities.

KEY FACTORS

CONVINCE OTHERS

- HIV is very serious. Delay mens death.
- There is no choice, there is no alternative.
- Very simple: You implement tonight HIV decreases tonight.
- Everybody gain from the program: government, owners, sex workers, clients, housewives.
- It is not expensive, It is cost effective.
- NGOs, donors... need also to be convinced.
KEY FACTORS

RULE OF THE GAME: MONOPOLISING SEX INDUSTRY
- Only Authority can do this. The Governor said: "No Exception".
- Clients have no choice.
- Owners will not loose income.

MAKE SURE THAT:
- There is the strong advocacy is sustained.
- The networking works.
- The management is decentralized.
- There is mutual understanding among partners.

NATIONAL POLICY ON 100% CONDOM USE

1- The authorities of the Municipality of Phnom Penh and provinces must have responsibilities to manage and control all places providing sex services.

2- All entertainment places providing sex services and other services related to sex are obliged to apply 100% condom use without exception.

3- Local authority, local concerned agencies and local health care workers have the direct responsibility to manage and control all sex establishments providing sex services.

4- At Municipal and provincial levels, the authority has duty to coordinate and collaborate the application the 100% condom use policy, to monitor and to evaluate it in their area of responsibility. Municipal and provincial authorities should:

- manage to provide STDs (sexually transmitted diseases) services
- raise the awareness of at risk people and general population on HIV/AIDS through all means of communication to ensure the change of behaviours leading to HIV/AIDS infection.
- assure that condoms are available, affordable and accessible outside and inside all sex establishments.

5- The National AIDS Authority, concerned ministries, Municipal and Provincial AIDS Committees must closely collaborate with all Government institutions, International Organizations, NGOs, religious groups and other agencies working on HIV/AIDS in the Kingdom of Cambodia to ensure the effectiveness and the sustainability of the application of National Policy on 100% condom use.

6- Report of all activities responding to HIV/AIDS and the situation of this disease should be done monthly, quarterly and yearly:

- from Provincial and Municipal AIDS Secretariats of the Municipality of Phnom Penh and Provinces to their respective Municipal and Provincial AIDS Committees.
- from Municipal and Provincial AIDS Committees to the National AIDS Authority to compile the report for the Prime Minister.
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